

**STATE OF COLORADO**

**Department of State**

1700 Broadway  
Suite 250  
Denver, CO 80290

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**Mike Coffman**

Secretary of State

**William A. Hobbs**

Deputy Secretary of State

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March 19, 2007

Mr. Edgardo Cortés  
U.S. Election Assistance Commission  
1225 New York Avenue NW, Suite 1100  
Washington, DC 20005

Re: SF269 Financial Status Report and Narrative Report – Title II, 251 Funds  
Reporting Period October 1, 2005 through September 30, 2006

Dear Mr. Cortés:

Enclosed are the above captioned financial and narrative reports required this month for the period covering October 2005 through September 2006.

Please note that, on the SF269, we have recovered indirect costs of \$112,586.00, using the recently negotiated rate; the base used includes applicable expenditures during our state fiscal year 2005-2006 and the first half of 2006-2007. We are not recovering indirect costs for the state's fiscal year 2004-2005.

If you have any questions regarding the attached or need additional information, please do not hesitate to contact me at [judy.schneider@sos.state.co.us](mailto:judy.schneider@sos.state.co.us), or at 303-860-6907.

Sincerely,

A handwritten signature in cursive script that reads "Judy Schneider".

Judy Schneider  
HAVA Budget/Policy Analyst

Encl.

Cc: Holly Lowder, Elections Director  
Jacque Ponder, Chief Administrative Officer

**FINANCIAL STATUS REPORT**  
(Long Form)

(Follow instructions on the back)

1. Federal Agency and Organizational Element to Which Report is Submitted U.S. Election Assistance Commission		2. Federal Grant or Other Identifying Number Assigned By Federal Agency Title II, 251		OMB Approval No. 0348-0039	Page of 1   1 pages
3. Recipient Organization (Name and complete address, including ZIP code) Colorado Department of State 1700 Broadway, Suite 250, Denver, CO 80290 DUNS # 082142055					
4. Employer Identification Number [REDACTED]		5. Recipient Account Number or Identifying Number CDFA #90.401		6. Final Report <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	7. Basis <input checked="" type="checkbox"/> Cash <input type="checkbox"/> Accrual
8. Funding/Grant Period (See instructions) From: (Month, Day, Year) 6/18/2004			9. Period Covered by this Report From: (Month, Day, Year) 10/1/2005		To: (Month, Day, Year) 9/30/2006
10. Transactions:			I Previously Reported	I This Period	III Cumulative
a. Total outlays			3,255,043.00	11,617,234.00	14,872,277.00
b. Refunds, rebates, etc.				1,438,963.00	1,438,963.00
c. Program income used in accordance with the deduction alternative					0.00
d. Net outlays (Line a, less the sum of lines b and c)			3,255,043.00	10,178,271.00	13,433,314.00
<b>Recipient's share of net outlays, consisting of:</b>					
e. Third party (in-kind) contributions					0.00
f. Other Federal awards authorized to be used to match this award					0.00
g. Program income used in accordance with the matching or cost sharing alternative					0.00
h. All other recipient outlays not shown on lines e, f or g			313,085.00	234,179.00	547,264.00
i. Total recipient share of net outlays (Sum of lines e, f, g and h)			313,085.00	234,179.00	547,264.00
j. Federal share of net outlays (line d less line i)			2,941,958.00	9,944,092.00	12,886,050.00
k. Total unliquidated obligations					5,985,421.00
l. Recipient's share of unliquidated obligations					11,332.00
m. Federal share of unliquidated obligations					5,974,089.00
n. Total Federal share (sum of lines j and m)					18,860,139.00
o. Total Federal funds authorized for this funding period					37,300,002.00
p. Unobligated balance of Federal funds (Line o minus line n)					18,439,863.00
<b>Program income, consisting of:</b>					
q. Disbursed program income shown on lines c and/or g above					
r. Disbursed program income using the addition alternative					
s. Undisbursed program income					
t. Total program income realized (Sum of lines q, r and s)					0.00
11. Indirect Expense	a. Type of Rate (Place "X" in appropriate box) <input checked="" type="checkbox"/> Provisional <input type="checkbox"/> Predetermined <input type="checkbox"/> Final <input checked="" type="checkbox"/> Fixed				
	b. Rate 14.51%	c. Base 775,918.	d. Total Amount 112,586.00	e. Federal Share 112,586.00	
12. Remarks: Attach any explanations deemed necessary or information required by Federal sponsoring agency in compliance with governing legislation. Interest period = \$1,365,206; total earned for grant period = \$2,754,637. Match interest = \$66,563; total for grant period = \$163,551; match+interest = \$1,671,721. State has maintained level of state expenditures on election activities.					
13. Certification: I certify to the best of my knowledge and belief that this report is correct and complete and that all outlays and unliquidated obligations are for the purposes set forth in the award documents.					
Typed or Printed Name and Title Judy Schneider, HAVA Budget/Policy Analyst				Telephone (Area code, number and extension) 303-860-6907	
Signature of Authorized Certifying Official <i>Judy Schneider</i>				Date Report Submitted March 16, 2007	

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March 19, 2007

**State of Colorado**

**Report on HAVA Title II, Section 251 Funds  
Period October 1, 2005 through September 30, 2006**

As reflected on the attached SF269 for the period October 1, 2005 through September 30, 2006, the Colorado Department of State's expenditures of federal Title II funds totaled **\$11,383,055** which was offset by a refund of prior year expenditures in the amount of **\$1,438,963**. The net amount of federal fund outlays was **\$9,944,092**. During this period the Department also expended State cash funds on Title III activities in the amount of **\$234,179**. The net outlays for this period of both federal and state funds equaled **\$10,178,271**.

Interest earned during this period on the Title II funds was **\$1,365,206**; the total interest earned from 2003 through September 2006 was **\$2,754,637**. Interest earned on State match funds for the period was **\$66,563**, with a total earned on the match funds of **\$163,551**.

Colorado has used, and will continue to use, the requirements payments to fund those activities for which the funds were distributed for the improvement of federal elections, including but not limited to voting equipment standards, outreach and education, implementation of a centralized interactive statewide voter registration system, and use of compliant voting systems in the State. Further, Colorado has maintained state cash fund expenditures on election-related activities above the level of expenditures for such activities prior to the implementation of HAVA.

The State expended the Title II funds during this period as follows.

**Voting Systems Standards/Compliant Voting Systems **\$10,190,393****

In anticipation of distributing HAVA funds to counties in support of local election-related activities, the State outlined in its State Plan the criteria for evaluation and determination of eligibility, monitoring of expenditures, and requirements of the recipients of the funds. However, because the State received nearly \$10 million less in Title II funds than expected, the State realigned its priorities for use of the funds. In late 2005, the Secretary chose to distribute funds to counties only for the purpose of assisting them in their acquisition of HAVA-compliant voting systems prior to the 2006 federal election.

The State requires all integrated voting systems used in the state be certified by the Office of the Secretary of State. Such systems must meet the requirements as set under HAVA and

comply with rules established by the State. During this reporting period, the State increased its efforts in the certification process, established rules regarding voting systems used in the state, and worked toward assuring that the State met the requirement of having at least one accessible voting system in each of its polling places prior to the August 2006 Primary Election. To this end, almost all counties had to purchase new equipment. Given that many counties, particularly those in the rural areas, were with limited resources for the purchase of new systems, the State elected to increase its original allocation to counties for this purpose from \$7.8 million to \$15.1 million. The allocations per county are listed in Attachment 1 to this report, and the actual amount disbursed to counties through this reporting period was **\$10,190,393**.

The process for the counties to receive funds from the State involved several steps. First, an interagency agreement between the State and each county was executed, with the counties agreeing to purchase HAVA-compliant equipment for use in the 2006 August Primary Election. Prior to entering into a contract with a vendor to purchase or lease equipment, each county was required to submit a copy of the contract to the Secretary of State's office for approval; this assured that counties acquired only certified equipment. Upon receipt of the equipment and itemized vendor invoices, each county submitted copies of vendor invoices to the State; funds were then distributed to the county up to the maximum amount allocated to the county.

Attachment 2 to this report is a list of the number and description of items, by vendor, acquired by the counties in 2006. It is important to note that HAVA funds covered only a portion of the total expended by the counties for the new equipment. Many counties chose to purchase more than the minimum number of one accessible voting system for each polling place, and several counties conducted elections using accessible voting equipment exclusively.

**Computerized Statewide Voter Registration List **\$929,483****

During this period, the State expended **\$929,483** on direct costs related to the development and implementation of a statewide computerized voter registration list. In 2004, the State had awarded a contract to Accenture, LLC to develop the system; however, in November 2005, the State terminated the contract because Accenture was not delivering the product as contracted. As a condition of the termination, Accenture refunded \$2,000,000 of costs the State had incurred toward the project. Of this amount, \$1,438,963 was applied to prior years' expenditures, so that the net amount of expenditures on the development of the voter registration system for this period was (\$509,480).

In the spring of 2006, the State issued a request for proposal for the development and implementation of the voter registration system and awarded a contract to Saber Software, Inc. The contract, in the amount of \$9.3 million, was executed in October 2006. The system is expected to be fully implemented in the spring of 2008.

**Other Activities to Improve Administration of Federal Elections **\$263,179****

The State used **\$263,179** of the Title II funds for personal services and operating expenses in support of other activities under Title III to improve the administration of federal elections, including a variety of voter education and outreach activities and training of election officials. These funds also supported the costs of staff and expenses related to the development and implementation of voting equipment standards and equipment certifications.

Some of the outreach activities included distribution of voting information on college campuses, public service announcements, and newspaper advertisements prior to the 2006 elections regarding voting identification requirements and provisional voting. Through a curriculum of election law, process and Election Day administration, the Office of the Secretary of State has provided local election officials with a certification program that can be completed within a two-year period. The Secretary of State's staff conducted training sessions around the state, utilizing the expertise of the staff, peers in the election process, and guest speakers to conduct the training.

State of Colorado  
2006 DRE Funding Allocations to Counties for Voting Systems

County Number	County	Total Registered Voters (A+)	Number of Precincts	Number of Poll Places	Poll Place Allocation - \$3200 per poll place	Additional DRE Allocation - \$6,250 per combined poll place / vote center by Geography		Software Funds Allocated	Additional Funds Allocated	Total Funds Allocated	County
						# of Locations	Funds Allowed				
1	ADAMS	221,017	198	148	\$473,600	40	\$250,000	\$250,000		\$973,600	ADAMS
2	ALAMOSA	9,311	9	9	\$28,800	2	\$12,500	\$18,000	\$15,000	\$74,300	ALAMOSA
3	ARAPAHOE	364,198	366	207	\$662,400	40	\$250,000	\$250,000		\$1,162,400	ARAPAHOE
4	ARCHULETA	8,556	9	8	\$25,600	2	\$12,500	\$18,000		\$56,100	ARCHULETA
5	BACA	3,000	10	7	\$22,400	2	\$12,500	\$18,000	\$40,000	\$92,900	BACA
6	BENT	3,096	6	6	\$19,200	2	\$12,500	\$18,000	\$40,000	\$89,700	BENT
7	BOULDER	215,141	229	201	\$643,200	30	\$187,500	\$250,000		\$1,080,700	BOULDER
8	CHAFFEE	14,570	16	15	\$48,000	4	\$25,000	\$18,000	\$40,000	\$131,000	CHAFFEE
9	CHEYENNE	1,671	7	5	\$16,000	2	\$12,500	\$18,000	\$13,500	\$60,000	CHEYENNE
10	CLEAR CREEK	7,826	12	9	\$28,800	2	\$12,500	\$18,000	\$55,000	\$114,300	CLEAR CREEK
11	CONEJOS	5,482	11	10	\$32,000	3	\$18,750	\$18,000	\$41,500	\$110,250	CONEJOS
12	COSTILLA	2,691	9	9	\$28,800	3	\$18,750	\$18,000	\$15,000	\$80,550	COSTILLA
13	CROWLEY	2,127	6	6	\$19,200	2	\$12,500	\$18,000	\$16,500	\$66,200	CROWLEY
14	CUSTER	3,294	4	3	\$9,600	2	\$12,500	\$18,000	\$40,000	\$80,100	CUSTER
15	DELTA	19,998	21	9	\$28,800	4	\$25,000	\$18,000		\$71,800	DELTA
16	DENVER	387,105	422	292	\$934,400	45	\$281,250	\$250,000		\$1,465,650	DENVER
17	DOLORES	1,700	5	4	\$12,800	2	\$12,500	\$18,000	\$9,000	\$52,300	DOLORES
18	DOUGLAS	159,377	131	84	\$268,800	25	\$156,250	\$250,000		\$675,050	DOUGLAS
19	EAGLE	28,384	30	16	\$51,200	6	\$37,500	\$18,000	\$9,000	\$115,700	EAGLE
20	ELBERT	15,026	16	13	\$41,600	3	\$18,750	\$18,000	\$40,000	\$118,350	ELBERT
21	EL PASO	355,571	378	190	\$608,000	45	\$281,250	\$250,000		\$1,139,250	EL PASO
22	FREMONT	26,573	31	26	\$83,200	4	\$25,000	\$18,000	\$40,000	\$166,200	FREMONT
23	GARFIELD	29,320	28	26	\$83,200	4	\$25,000	\$18,000		\$126,200	GARFIELD
24	GILPIN	4,355	7	4	\$12,800	2	\$12,500	\$18,000	\$40,000	\$83,300	GILPIN
25	GRAND	11,281	13	9	\$28,800	4	\$25,000	\$18,000	\$40,000	\$111,800	GRAND
26	GUNNISON	12,719	16	6	\$19,200	3	\$18,750	\$18,000	\$53,500	\$109,450	GUNNISON
27	HINSDALE	781	4	3	\$9,600	2	\$12,500	\$18,000	\$12,000	\$52,100	HINSDALE
28	HUERFANO	4,909	12	3	\$9,600	3	\$18,750	\$18,000	\$41,500	\$87,850	HUERFANO
29	JACKSON	1,285	6	3	\$9,600	1	\$6,250	\$18,000	\$12,000	\$45,850	JACKSON
30	JEFFERSON	375,003	330	247	\$790,400	50	\$312,500	\$250,000		\$765,855	JEFFERSON
31	KIOWA	1,176	5	5	\$16,000	2	\$12,500	\$18,000		\$46,500	KIOWA
32	KIT CARSON	5,107	14	13	\$41,600	3	\$18,750	\$18,000	\$40,000	\$118,350	KIT CARSON
33	LA PLATA	36,052	61	19	\$60,800	5	\$31,250	\$18,000		\$110,050	LA PLATA
34	LAKE	4,610	7	2	\$6,400	1	\$6,250	\$18,000	\$40,000	\$70,650	LAKE
35	LARIMER	199,271	144	129	\$412,800	30	\$187,500	\$250,000		\$850,300	LARIMER
36	LAS ANIMAS	9,224	17	16	\$51,200	4	\$25,000	\$18,000	\$40,000	\$134,200	LAS ANIMAS
37	LINCOLN	2,958	14	13	\$41,600	3	\$18,750	\$18,000		\$78,350	LINCOLN
38	LOGAN	11,670	17	17	\$54,400	3	\$18,750	\$18,000	\$40,000	\$131,150	LOGAN
39	MESA	86,745	83	71	\$227,200	15	\$93,750	\$250,000		\$570,950	MESA
40	MINERAL	801	2	2	\$6,400	1	\$6,250	\$18,000	\$15,000	\$45,650	MINERAL
41	MOFFAT	8,726	14	12	\$38,400	3	\$18,750	\$18,000	\$49,000	\$124,150	MOFFAT
42	MONTEZUMA	17,291	12	12	\$38,400	3	\$18,750	\$18,000		\$75,150	MONTEZUMA
43	MONTROSE	21,900	23	22	\$70,400	4	\$25,000	\$18,000	\$40,000	\$153,400	MONTROSE
44	MORGAN	15,248	18	15	\$48,000	3	\$18,750	\$18,000	\$40,000	\$124,750	MORGAN
45	OTERO	12,526	19	17	\$54,400	3	\$18,750	\$18,000	\$40,000	\$131,150	OTERO
46	OURAY	3,693	6	4	\$12,800	2	\$12,500	\$18,000	\$16,500	\$59,800	OURAY
47	PARK	12,716	13	12	\$38,400	4	\$25,000	\$18,000	\$52,000	\$133,400	PARK
48	PHILLIPS	3,016	9	9	\$28,800	2	\$12,500	\$18,000	\$46,000	\$105,300	PHILLIPS
49	PITKIN	13,200	11	11	\$35,200	3	\$18,750	\$18,000		\$71,950	PITKIN
50	PROWERS	6,723	14	14	\$44,800	2	\$12,500	\$18,000	\$40,000	\$115,300	PROWERS
51	PUEBLO	92,635	263	90	\$288,000	15	\$93,750	\$250,000	\$40,000	\$671,750	PUEBLO
52	RIO BLANCO	4,474	6	6	\$19,200	2	\$12,500	\$18,000	\$40,000	\$89,700	RIO BLANCO
53	RIO GRANDE	8,193	16	16	\$51,200	3	\$18,750	\$18,000	\$49,000	\$136,950	RIO GRANDE
54	ROUTT	16,777	21	20	\$64,000	3	\$18,750	\$18,000	\$40,000	\$140,750	ROUTT
55	SAGUACHE	4,022	10	6	\$19,200	5	\$31,250	\$18,000		\$68,450	SAGUACHE
56	SAN JUAN	646	2	1	\$3,200	1	\$6,250	\$18,000	\$12,000	\$39,450	SAN JUAN
57	SAN MIGUEL	7,171	7	7	\$22,400	3	\$18,750	\$18,000	\$49,000	\$108,150	SAN MIGUEL
58	SEDGWICK	1,737	6	5	\$16,000	2	\$12,500	\$18,000	\$49,000	\$95,500	SEDGWICK
59	SUMMIT	21,401	18	17	\$54,400	4	\$25,000	\$18,000	\$40,000	\$137,400	SUMMIT
60	TELLER	16,718	14	8	\$25,600	3	\$18,750	\$18,000		\$62,350	TELLER
61	WASHINGTON	3,156	7	7	\$22,400	2	\$12,500	\$18,000	\$56,500	\$109,400	WASHINGTON
62	WELD	121,166	101	96	\$307,200	18	\$112,500	\$250,000		\$669,700	WELD
63	YUMA	6,226	15	15	\$48,000	3	\$18,750	\$18,000	\$16,500	\$101,250	YUMA
64	BROOMFIELD	31,126	39	28	\$89,600	5	\$31,250	\$18,000		\$138,850	BROOMFIELD
State Totals		3,103,468	3,370	2,315	\$7,408,000	504	\$3,150,000	\$3,704,000	\$1,504,000	\$15,178,955	State Totals

Voting Systems Purchased by Counties to Whom HAVA Funds  
Were Distributed during Period October 2005 through September 2006

Vendor	Quantity	Item
Hart	2	Ballot Now SW
	4	Election Management System SW
	8	SERVO SW
	20	Tally SW
	37	Project Management SW
	76	eScan Precinct Ballot Digital Imaging
	524	DAU 5000 Upgrade Disabled Access Units
	1,029	eSlate 3000 Electronic Voting Appliance
	1,049	VBO Verifiable Ballot Option
Diebold	1	Election Management SW V. 4.6.1
	1	Key Card Utility 4.6.1 SW
	1	GEMS Upgrade 1.18.24 SW
	3	VC Programmer 4.6.1 SW
	40	AccuVote-OS Version D Tabulators
	373	AccuVote TS ADA Kits (Keypads & Headsets)
	730	AccuView Print Modules
	1,259	AccuVote TSx Electronic Base Systems
Sequoia	2	WinEDS SW v. 3.1
	2	2002 400-C Upgrade
	3	Optech Insight Precinct Tabulators
	347	Audio Keypad & Headset Kit Rev "C"
	451	AVC Edge II Voting Units V.5.0.24
	466	Verivote Rev. "B"
ES&S	1	Unity Election System 3.0.1.0
	39	iVotronic ADA Voter Terms. Firmware V 9.1.4.0
	50	iVotronic Supervisor Terminals
	201	iVotronic Voter Terminals - Firmware V 9.1.4.0